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MINISTRY OF
POWER

सत्यमेव जयते



INDIA ENERGY STACK: Strategy Document

VERSION 0.2
DECEMBER, 2025

India Energy Stack

The Ministry of Power is reimagining the digital backbone for India's Power sector by creating a Digital Public Infrastructure (DPI) for the Power sector through the India Energy Stack (IES). The IES is being advanced under a whole-of-ecosystem approach through a phased programme of design, pilot implementation, and national rollout.

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India Energy Stack (IES) Strategy Document: Version 0.2

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Note: The India Energy Stack documents are currently in draft form, going through various revisions, and will be released regularly as the idea evolves for public consultation and review. The contents of these documents should currently be seen purely as a draft.

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Glossary of Terms

Acronym	Expanded form	What it refers to in this context
AGC	Automatic Generation Control	Automated control of generator output to support frequency control
AMI	Advanced Metering Infrastructure	Smart metering system including meters, communications, and head-end
AS	Ancillary Services	Grid support services like reserves and frequency response
ATC	Available Transfer Capability	Transfer capacity available for transactions after reliability margins
CIS	Customer Information System	Utility customer and account management system
CMMS	Computerized Maintenance Management System	Maintenance planning and work order management tool
CEMS	Continuous Emissions Monitoring System	Continuous monitoring of emissions at generation units
CPO	Charge Point Operator	Entity that owns or operates EV charging stations
CRM	Customer Relationship Management	Customer engagement, complaints, and service management tool
DEEP	Discovery of Efficient Electricity Price	India's e-bidding and reverse auction procurement portal
DER	Distributed Energy Resource	Distributed generation/storage like rooftop solar and batteries
DERMS	Distributed Energy Resource Management System	System for monitoring and managing DERs and aggregations
DISCOM	Distribution Company	Electricity distribution utility
DRMS	Demand Response Management System	System to run demand response programs and event dispatch
EAM	Enterprise Asset Management	Asset lifecycle management system for utilities and grid owners
EMS	Energy Management System	Control-room system for monitoring and operating the grid
ERP	Enterprise Resource Planning	Enterprise finance, procurement, inventory, and operations system
GENCO	Generation Company	Power generation entity or utility
GIS	Geographic Information System	Spatial asset and network mapping system
HVDC	High Voltage Direct Current	DC transmission technology and associated corridor assets

IAM	Identity and Access Management	Identity, authentication, authorisation, and access control tooling
KPI	Key Performance Indicator	Performance metric used for monitoring outcomes and compliance
LiDAR	Light Detection and Ranging	Remote sensing used for corridor and right-of-way monitoring
MDMS	Meter Data Management System	System that stores, validates, and provides meter data
MERIT	Merit Order Dispatch of Electricity for Rejuvenation of Income and Transparency	Public transparency portal for merit order and procurement insights
MIS	Management Information System	Reporting and compliance information system
N-1 / N-2	Contingency criteria	Planning/operational checks for one or two element outages
NPP	National Power Portal	National portal providing power sector data and dashboards
OTC	Over-the-Counter	Bilateral contracting outside an exchange platform
PMU	Phasor Measurement Unit	Synchrophasor device for wide-area monitoring and stability analysis
REC	Renewable Energy Certificate	Tradable certificate representing renewable generation attributes
RPO	Renewable Purchase Obligation	Regulatory requirement to procure a share of electricity from renewables
SCADA	Supervisory Control and Data Acquisition	Real-time monitoring and control system for grid assets
SEM	Special Energy Meter	High-accuracy meter used for settlement and energy accounting
SIEM	Security Information and Event Management	Central security monitoring, logging, and alerting system
SOC	Security Operations Center	Team and function monitoring and responding to cyber incidents
TARANG	Tarang portal (commonly referenced as a Ministry/NPP-linked dashboard for generation and projects)	Public dashboard for generation/project information in the Indian power sector
TRANSCO	Transmission Company	Entity owning or operating the transmission network
TTC	Total Transfer Capability	Maximum transfer capacity before applying reliability margins

FOR INTERNAL REFERENCE ONLY

UFLS	Under Frequency Load Shedding	Automatic load shedding to arrest frequency decline
UVLS	Under Voltage Load Shedding	Automatic load shedding to arrest voltage collapse
V2G	Vehicle-to-Grid	EVs discharging power back to the grid as a flexibility service
WAMS	Wide Area Monitoring System	PMU-based monitoring for grid stability and oscillation detection
WFM	Workforce Management	Crew dispatch, work orders, and field operations management

1. PREFACE

1.1 PURPOSE OF THIS DOCUMENT

The strategy document offers a comprehensive overview of how the India Energy Stack (IES) will be developed, implemented, and expanded within the power sector. It articulates the reasoning behind establishing a cohesive digital infrastructure, outlines the fundamental principles guiding the design, and sets clear expectations for stakeholders involved in its execution. The goal is to transition the sector toward interoperable, standards-based interactions that enhance reliability, transparency, and efficiency. Additionally, the document delineates the roadmap for rolling out the IES through the Architecture, Adoption, and Accelerator tracks, providing policymakers and technical bodies with a shared reference for informed decision-making.

1.2 IES AS PART OF INDIA'S DIGITAL PUBLIC INFRASTRUCTURE JOURNEY

India's Digital Public Infrastructure (DPI) journey has consistently focused on building population-scale public goods that establish shared digital frameworks for identity, payments, and data exchange. Examples such as Aadhaar, UPI, DigiLocker, eKYC and eSign have demonstrated how open standards and trusted governance can transform entire sectors. The India Energy Stack builds upon this concept within the power sector, where reliable, verifiable, and interoperable data flows are crucial for both operational stability and sector-wide innovation. Although the energy system is distinct from previous DPIs due to its nature as a cyber-physical network constrained by real-time demands, the core philosophy remains: establish open standards, foster trust and accountability, and allow a diverse ecosystem of public and private entities to engage on equal footing. The IES represents the next phase in this evolution, enabling the power sector to leverage digital public infrastructure while acknowledging its operational challenges.

2. VISION & MISSION

Vision: An interoperable power sector where data can be shared safely and consistently, so utilities, system operators, regulators, and service providers can coordinate better and empower consumers with increased reliability and affordability and enhanced choice.

Mission: To set common rules for how power sector systems identify actors and assets, exchange data, and verify transactions. IES will publish shared standards and interfaces, define a trust and assurance framework, provide sandbox environments for testing and scaling interoperable solutions and support phased adoption across institutions.

3. INDIA ENERGY STACK: A TRUST BRIDGE FOR THE POWER SECTOR

As India grows into a \$5 trillion economy with an ambition to reach \$30 trillion by 2047, the per capita energy consumption is set to increase manifold, while meeting the nation's Net Zero commitments by 2070 (MEA, 2024) (PIB, 2023) (PIB, 2018). Thus, our power sector needs to be able to ramp up to support this growth while maintaining the momentum for exponentially growing renewable generation. Over the next decade, the challenges in managing our generation mix and grid will become increasingly complex.

The growing adoption of renewable energy has led to the emergence of prosumers, households and businesses that both consume and produce electricity through rooftop solar installations, further exemplifying this transformation.

3.1 NEED FOR A DPI IN THE POWER SECTOR

Although India has invested heavily in operational technologies such as smart meters and SCADA, the sector lacks an integrated digital framework that connects these systems. Past programmes like RAPDRP created valuable digital assets but did so in pockets, reflecting the fragmented roles of GENCOs, TRANSCO and DISCOMs across states. The result is a set of digital islands rather than a unified national ecosystem, limiting the sector's ability to manage rising demand and coordinate an increasingly diverse generation mix. This fragmentation creates significant operational challenges that impede the energy sector's ability to meet India's growing energy demands efficiently (Ravi Kumar, 2025). To address these systemic issues, it is essential to first understand the specific challenges currently plaguing the energy sector.

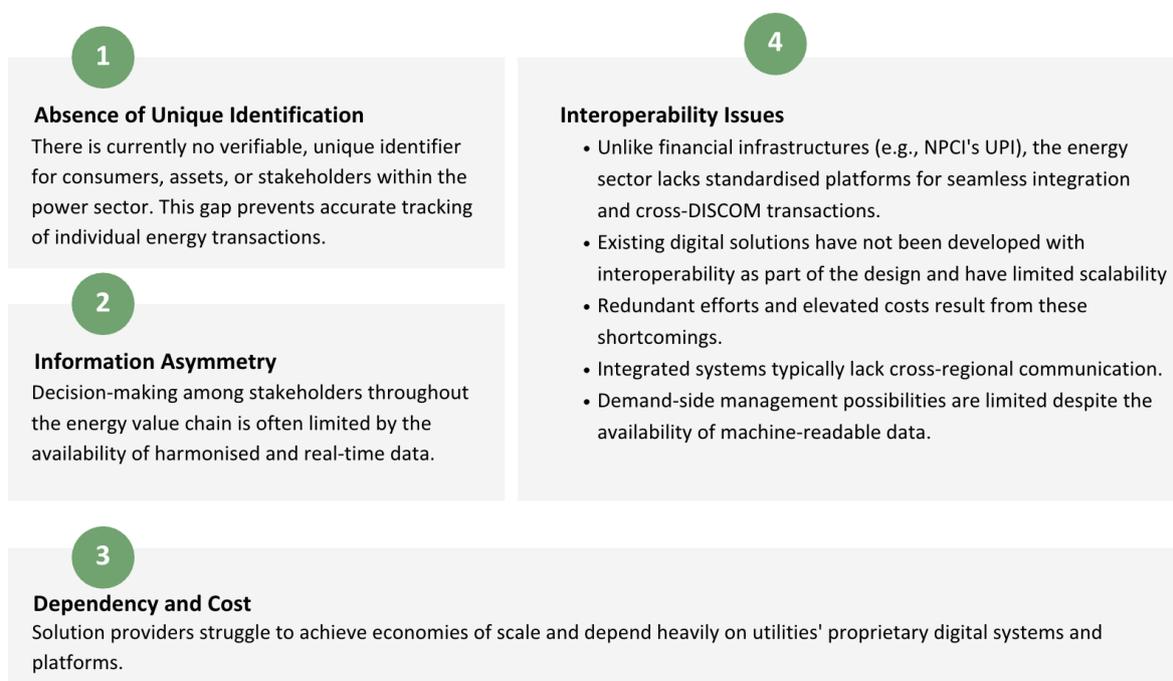


Figure 1 Key Challenges in the Energy Sector (Ravi Kumar, 2025)

These challenges collectively point to a fundamental need for a unified digital architecture that can serve as the backbone for India's energy transformation. The solution lies in adopting a Digital Public Infrastructure (DPI) approach, which has proven successful in other sectors of the Indian digital economy.

The power system is a complex network where digital data and the physical flow of electricity directly influence each other. This two-way coupling between digital data and physical processes, where each continuously affects the other, makes the design of Digital Public Infrastructure (DPI) challenging. In such a system, information from each stakeholder should be complete, consistent, and reliable to improve grid operations, market settlements, and overall system stability.

3.2 IES DEFINITION

India Energy Stack (IES) is a digital public infrastructure to identify and connect stakeholders and assets, thereby facilitating open data exchange in the power system through uniform specifications and standards, unlocking transparent, reliable, inclusive, efficient, and affordable access to energy.

3.3 SCOPE OF IES

IES is...

- **A set of protocols/specifications** that makes **interoperability** between grid entities/stakeholders **uniform, reliable, verifiable and trustworthy**. Essentially, IES defines how entities (DISCOM-Apps; DISCOM-GENCO; DISCOM-Transco; Genco-Transco; EV charger- Charger booking apps; consumer-producer etc.) interact with one another
- **A set of services** (API definitions and calls) **plus a data model/taxonomy** (how components are identified, organised and relate to each other, i.e., how the specified services are used together).

Therefore, IES is a **foundational digital layer** combining a common interaction framework, standardised **taxonomy/data models**, **assurance** mechanisms for **trust and validation**, and baseline technical standards. This enables the development of scalable solutions for the energy sector.

IES is NOT...

- A centralised database/data lake.
- **A centralised service** that pulls or receives data from various entities.
- A software package.
- **Dependent on a strict hierarchy**. It does not presume a hierarchical structure of the energy sector to function.
- A set of specifications and standards whose sole purpose is to integrate internal systems of any stakeholder/entity/utility.

3.4 HOW IES SERVES DIFFERENT STAKEHOLDERS IN THE ENERGY ECOSYSTEM

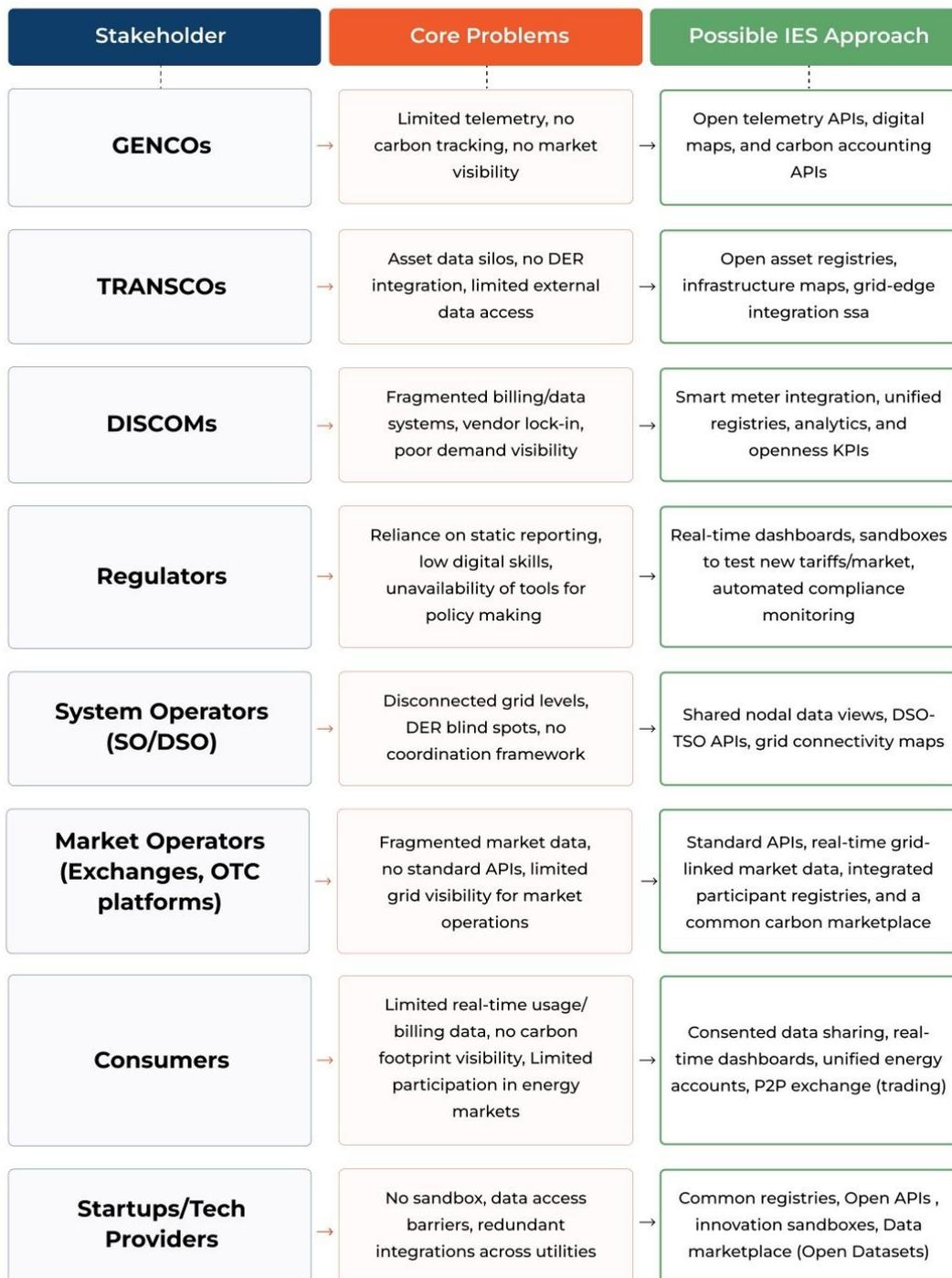


Figure 2 Benefits for different stakeholders

3.5 HOW IES WORKS IN PRACTICE

IES defines the **rules for interaction** between federated systems, ensuring that whenever data is exchanged, it does so in a **secure, standardised, and verifiable** manner. IES does **not** enter or control the internal processes of the stakeholders' federated systems. Each utility, market operator, or participant continues to manage its own platforms.

A **federated system** is an independent IT/OT system that maintains its control over its local data and operations.

In any interaction, IES provides the **common information rails** that enable transparent, unified, and interoperable exchange among federated participants. It only defines the **specification for data exchange**, not the control logic itself. By standardising these interactions rather than internal systems, IES is reinforcing its role as a trust bridge across the energy ecosystem.

IES provides this data exchange specification for all kinds of digital transactions in the power sector. These transactions may also have an impact on the actual physical flow of energy. To operationalise this, IES will function as a suite of protocols and standardised APIs that builds on the sector's existing technical foundations and introduces new specifications where necessary. Interactions can draw on established frameworks such as IEC 61850, ICCP, IEEE 1547 and IEEE 2030.5, OpenADR, Beckn, OCPI, . All of these sit on harmonised data models from IEC 61970, IEC 61968, IEC 62325, other existing core primitives and grid data models, creating a consistent and interoperable structure for every interaction.

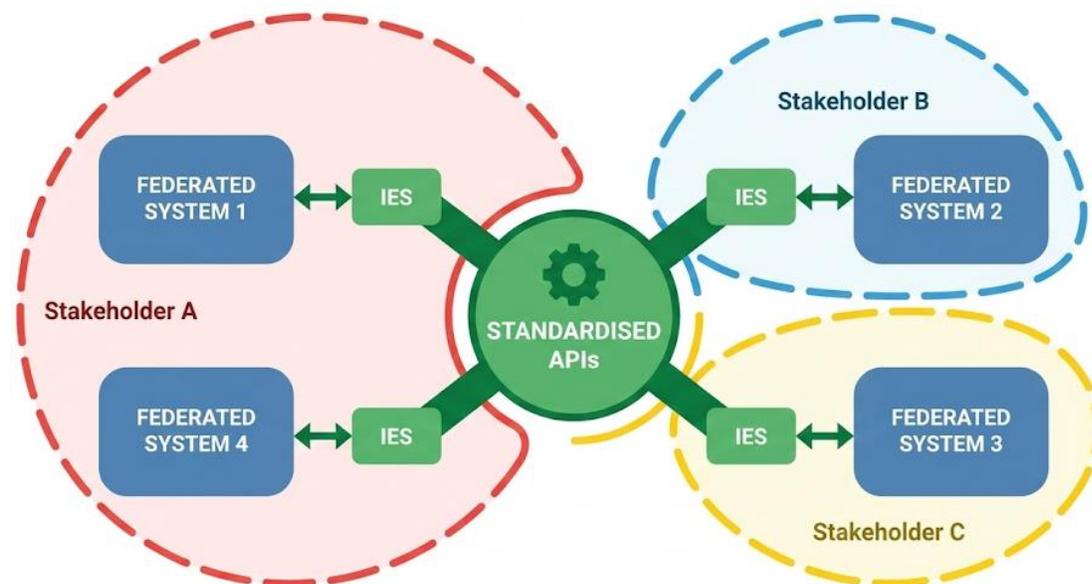


Figure 3 IES Interactions across federated systems/stakeholders

4. IES DELIVERABLES

IES will be rolled out through three tracks (AAA):

4.1 IES ARCHITECTURE

Defines the technical blueprint for the IES ecosystem. It sets the common rules that let different power-sector actors exchange data and execute digital interactions safely and consistently, including shared data models, identifiers, APIs, registries, and assurance requirements.

Refer to the IES Architecture Document and the IES GitHub Repository for more details

4.2 IES ADOPTION STRATEGY

Defines how the sector moves from the architecture to real implementation. It maps stakeholder readiness, identifies incentives and barriers to adoption, and outlines programs and policy or regulatory actions needed for uptake. It includes phased pathways, pilots, capacity building, integration with legacy systems, and practical compliance or certification approaches so organisations can become IES-ready and IES-compliant.

4.3 IES ACCELERATOR

Builds the practical enablers that speed up adoption of the architecture. It provides sandbox environments, testing tools, and reference solutions so utilities, system operators, market participants, and innovators can validate IES-aligned use cases under controlled conditions. The accelerator generates evidence on interoperability, performance, safety, and regulatory implications to inform scale-up, without compromising reliability, security, or consumer trust.

5. GUIDING PRINCIPLES

- **Transparency & Efficiency** - all transactions should be verifiable, tamper-evident, and machine-readable.
- **Data Federation** - data remains where it is generated; IES provides standardised interfaces for secure exchange.
- **Interoperability** - stakeholders should be able to join or exit with minimal friction, enabled by open APIs and specifications.
- **Functional Scope** - defines functions (standards, governance, services), not rigid technology forms.
- **Scalability & Resilience** - decentralised architecture (UPI-like) avoids central bottlenecks; systems must scale to population-level usage.
- **Open Innovation** - provides core data and services for private and public actors to build applications on top of them, including AI-readiness.
- **Inclusivity & Accessibility** - smaller stakeholders with limited capacity can use common shared infrastructure; larger ones may self-deploy.
- **Privacy & Trust**: Mandate secure data exchanges, privacy protection, and robust compliance frameworks.

- Cybersecurity by Design - ensure authenticated nodes, strong access controls, and continuous monitoring across all interactions.
- Deterministic Reliability - requires timing guarantees and full auditability for critical, cyber-physical interactions.
- Ecosystem Neutrality - maintain technology- and vendor-neutral standards that prevent lock-in and support open participation.
- Sovereignty & Regulatory Alignment - align with national priorities on data sovereignty, security, and compliance.
- Leveraging Existing Systems – build on current infrastructure, standards, and operational workflows to ensure seamless adoption and preserve sector investments.
- Minimalism – define the baseline set of standards, registries, and interfaces needed for interoperability and trust; avoid over-prescribing technology or data beyond what is necessary.

6. MAPPING OF EXISTING DIGITALISATION EFFORTS

The methodology for mapping existing digital efforts was initiated through primary consultations with key stakeholders to define priority areas for digitalization. These insights served as the directive for targeted secondary research, enabling a focused review of relevant documentation to identify and map the digital systems currently in operation. An exhaustive list of existing digital systems and initiatives can be found in Annexure 3.

7. DEVELOPING IES AAA FRAMEWORK – ONE USECASE AT A TIME

IES will be developed use case-by-use case to ensure that each specification is grounded in a real, end-to-end interaction and is accompanied by implementable artefacts for the ecosystem.

For every prioritised use case, we work across the three AAA tracks—Architecture, Accelerator, and Adoption Strategy—to deliver a complete “use case package”, not an isolated standard.

For each use case, the package is developed as follows:

- **Architecture:** Develop the end-to-end data flow and interaction blueprint (actors, identifiers, registries, shared data models, APIs, consent and assurance requirements), and define the required digital contracts and policy-as-code artefacts so the interaction is verifiable and enforceable.
- **Accelerator (pilot use cases):** If the use case is in the pilot portfolio, implement a sandbox with reference implementations, mock services, test data, and automated conformance checks so participants can build, test, and integrate quickly.
- **Adoption Strategy:** Translate the use case into rollout guidance for national adoption—policy and regulatory recommendations, governance and accountability model,

operational/process changes, capacity building, and the financial implications and incentives required for scaled uptake across states and institutions.

A master list of use cases is maintained in **Annexure 1**. Pilot use cases are selected from this master list and will be refined as consultations and learnings progress.

7.1 CRITERIA AND SCORING MATRIX FOR IES USE CASE SELECTION

As the India Energy Stack (IES) architecture progresses, selecting priority use cases is a design and governance decision—not a backlog exercise. In IES, early use cases act as reference patterns that validate and refine the stack’s primitives (identity and addressability, registries and verifiable credentials, consent and secure data sharing, interoperable APIs, and digital energy contracts / policy-as-code). The initial portfolio should therefore maximize ecosystem value, remain implementable within Indian power-sector constraints, and generate high-quality learnings that generalize across states and institutions.

To make selection repeatable and defensible, IES uses a rubric-based prioritization method. Each candidate use case is scored across a small set of criteria. Scores and weights are judgment calls—grounded in evidence where available—but ultimately subjective. The process is designed to make those judgments explicit, comparable, and explainable.

7.1.1 Criteria for Use Case Ranking

- **Value and market demand:** strength of stakeholder demand and clarity of the value pool / incentives.
- **End-consumer centricity:** how directly the use case improves consumer experience, choice, transparency, or outcomes.
- **System impact:** measurable impact on grid reliability, affordability, flexibility, loss reduction, planning, or operations.
- **Leverage on core IES building blocks:** extent to which the use case exercises IES primitives end-to-end.
- **Feasibility and time-to-value:** ability to deliver a credible sandbox demo / pilot quickly with bounded scope and realistic dependencies.
- **Institutional and implementation complexity:** number of actors and depth of IT/OT, process, and policy change; includes assurance requirements.
- **Data readiness and interoperability lift:** availability/quality of required data plus the degree to which IES can standardize and unlock reuse.
- **Impact of failure and learning value:** operational risk of piloting vs. the density of reusable learnings produced (governance, consent, DX, assurance).

7.1.2 Scoring Methodology

Each use case is scored per criterion on a 0–10 scale using anchored rubrics (0 = very low/absent, 10 = very high/strong). Scoring is ideally done independently by at least two reviewers (e.g., a utility / power-systems reviewer and a DPI / architecture reviewer), followed by a short calibration discussion to reconcile differences. Both the scores and any

weights applied are inherently subjective and may vary by stakeholder role, geography, and institutional context. IES therefore converges on a pragmatic “midline” score per criterion for the sole purpose of ranking and shortlisting the top use cases—not to claim absolute precision. For transparency, record one or two evidence signals (or assumptions) that justify each score.

Weights are a program-level preference, not a scientific truth. They express what the current phase optimizes for—for example, near-term adoption and demonstrable value may be emphasized early, while later phases can tolerate higher complexity and longer time-to-value. Weights should be reviewed periodically as ecosystem maturity, policy direction, and implementation capacity evolve.

Finally, perform a light sensitivity check (e.g., small changes to a few scores or weights) to ensure the ranking is not driven by a single assumption.

7.1.3 Criterion Scoring Matrix

The table below is an unweighted, easy-to-read reference for scoring. If weights are applied, they are layered on top of these scores in the spreadsheet model.

#	Criterion	Operational meaning	What to look for (evidence signals)	0 / 5 / 10 anchors
1	Value and market demand	Strength of real demand plus clarity of the value pool and aligned incentives.	Committed pilots/sponsors; multi-actor demand; clear beneficiaries; measurable savings/revenue/avoidance; regulatory/prior scheme alignment.	0: no clear ask/value • 5: plausible but weak commitment • 10: strong demand + clear, measurable, aligned value
2	End-consumer centricity	How directly the use case improves the consumer’s experience, choice, transparency, or grievance resolution.	Direct consumer-facing flow; reduces friction/errors; improves trust/visibility; supports consented sharing; clear UX journey.	0: back-office only • 5: indirect consumer benefit • 10: direct, high-salience consumer journey + clear outcome metrics
3	System impact	Tangible impact on grid outcomes and	Reliability/flexibility gains; loss reduction; improved planning/forecasting; faster	0: unclear/indirect • 5: moderate and

		sector performance.	clean-energy integration; measurable KPIs.	measurable • 10: high-impact with strong KPIs and operator relevance
4	Leverage on core IES building blocks	Extent to which IES primitives are exercised end-to-end (not a one-off integration).	Identity/addressability; registries; verifiable credentials; consent; interoperable APIs; contracts/policy-as-code; auditability.	0: barely uses primitives • 5: uses 2–3 primitives • 10: multiple primitives end-to-end with audit-ready traces
5	Feasibility and time-to-value	Ability to deliver a credible sandbox demo / pilot quickly with bounded scope.	Well-bounded scope; implementer availability; sandbox friendliness; limited long-lead dependencies; clear demo artifacts.	0: blocked/unclear scope • 5: doable with effort • 10: well-bounded, quick pilot + strong demonstrability
6	Institutional and implementation complexity	Depth of change across institutions, IT/OT systems, processes, and assurance requirements.	Actor count; integration points; workflow change; regulatory dependencies; need for strong security/privacy/non-repudiation; adapter feasibility.	0: many actors, deep invasive change • 5: moderate complexity • 10: limited actors, mostly adapters + well-defined assurance controls
7	Data readiness and interoperability lift	Availability/quality of required data and the opportunity to standardize and unlock reuse	Existing data sources; access pathway; quality/completeness; mapping to shared schemas/taxonomies; interoperability pain addressed.	0: data absent/blocked • 5: partial/uneven • 10: good data access + strong

		across the ecosystem.		standardization / reuse potential
8	Impact of failure and learning value	Operational risk of piloting versus the density of reusable learnings produced for IES.	Failure does not impact real-time ops; clear rollback; learnings on consent/governance/security/DX; reference implementation value.	0: high operational risk, low learning • 5: manageable risk, some learning • 10: safe to pilot + high learning density

Table 1: Scoring Matrix for Use cases

Preliminary top use cases for different stakeholders based on the use case criterion for the list of master use cases from Annexure 1 are as follows. A detailed preliminary scoring exercise for all the use cases in Annexure 1 is provided in Annexure 4.

	Stakeholder Category	Top Use Case
1	DISCOMs	Customer onboarding and service connection
2	DISCOMs	DER integration and prosumer settlement
3	Regulators	Time-of-use tariffs and dynamic pricing
4	System Operators	Asset registry and tagging
5	Aggregators	Demand response program delivery and settlement
6	System Operators	Generation forecasting
7	Market Operators	Renewable energy certificates trading and compliance
8	TRANSCOs	Network topology and boundary management
9	GENCOs	Plant performance monitoring
10	DISCOMs	Peer-to-peer and local prosumer trading pilots

Table 2: Top use cases based on scoring matrix

8. CYBERSECURITY, PRIVACY, AND TRUST FRAMEWORK

The India Energy Stack aims to establish a robust cybersecurity and privacy framework that prioritises protecting sensitive energy data and fosters trust among all stakeholders. The approach embeds security and privacy by design, applying proven tools such as encrypted data exchange, consent-based sharing, and trusted digital identity frameworks. The architecture is modular and scalable, enabling large volumes of devices and data to interoperate securely through open, standardised APIs.

The framework will apply methods such as data encryption, secure data enclaves, and role-based access controls in line with national cybersecurity standards. It will evolve through

coordinated engagement with utilities, operators, regulators, and technology partners to strengthen threat detection and maintain resilience against emerging risks. By giving consumers control over how their data is used, the framework aims to establish trust as a core property of the digital energy ecosystem.

9. STAKEHOLDER ROLES & RESPONSIBILITIES

IES requires coordinated participation across institutions that shape policy, operate the grid, deliver services, innovate digitally, and ultimately engage as users. Mapping the stakeholder ecosystem clarifies who contributes to standards, adoption, governance, and service development. This section presents the key actors and their roles in enabling sector-wide interoperability and long-term adoption.

Core IES Stakeholders

Stakeholder	Role in IES
GENCOs	Participate in IES via platform integration, generation data sharing, forecasting, and market participation
TRANSCOs	Implement IES via platform integration, transmission network data sharing, asset registries, and grid visibility enhancement
DISCOMs	Implement IES via platform integration, data sharing, consumer service enhancement, and retail market enablement
System Operators (SO/D SO)	Coordinate grid operations, integrate real-time data flows, enable balancing and ancillary services through IES protocols
Market Operators	Facilitate market clearing, settlement, and trading platforms aligned with IES standards and APIs
Regulators (CERC, SERCs, etc.)	Frame regulatory guidance, support innovation, ensure frameworks enable IES adoption
Consumers (Residential, Commercial, Industrial)	Participate in IES-enabled services; benefit from transparency, improved access and empowerment
Startups/Tech Providers	Develop IT/OT solutions conforming to IES standards, ensure interoperability; build, pilot, and scale new solutions leveraging IES APIs; integrate and manage smart metering (AMISPs); access and disseminate data securely through IES-standard APIs

Supporting Ecosystem Stakeholders

Stakeholder	Role in IES
Ministry of Power	Leads conceptualization, sets policy direction, conducts stakeholder engagement and ecosystem design
Banking Corporations (e.g., REC, PFC)	Provide financial support and credit enhancements for IES rollout and innovation projects. REC also serves as the nodal agency for the IES project
Standard Setting Bodies (e.g., BIS, IEC)	Define, publish, and maintain technical standards to promote uniformity, interoperability, and safety

Stakeholder	Role in IES
International Bodies (ISA, IEA, etc.)	Help replicate the IES model in other regions and provide guidance for global adoption

10. SUCCESS METRICS & KPIS

The India Energy Stack will be evaluated on whether it becomes the shared digital foundation for the power sector and whether it delivers measurable improvements in system performance and consumer value. Progress will be tracked across the following dimensions.

Dimension	KPI / Success Metric
Adoption and Coverage	% of utilities, system operators, market bodies, and providers aligned with IES specs
	% of sector interactions routed through IES-compliant interfaces
Ecosystem Development & Consumer Value	Number of 3rd-party apps/services leveraging IES
	Improved consumer access and choice (surveyed)

Table 3: Success Metrics

11. NEED FOR A NATIONAL POWER SECTOR DATA POLICY

11.1 CONTEXT AND STRATEGIC IMPERATIVE

The Indian power sector is currently navigating a "Triple Transition" defined by decarbonization, decentralisation, and digitalisation. To meet the national target of 500 GW of non-fossil fuel capacity by 2030, the grid must manage high variability from renewable sources, requiring real-time visibility into data (Ministry of Power, 2023). Simultaneously, the Revamped Distribution Sector Scheme (RDSS) is driving a massive digital overhaul, with a target to install 250 million smart prepaid meters. As of December 2025, over 20 crore meters have been sanctioned, and approximately 4.76 crore have been installed (Ministry of Power, 2025).

However, the sector's financial viability remains precarious, with state-owned distribution companies (DISCOMs) accumulating losses of nearly ₹6.77 lakh crore by FY23 (Josey et al., 2024). While digitalisation offers a pathway to operational efficiency, the current data landscape is fragmented across state lines and proprietary silos. The absence of a unified governance framework risks turning these digital investments into "data swamps" rather than assets. The **National Power Sector Data Policy (NPSDP)** will serve as the governance "constitution" for the **India Energy Stack (IES)**, ensuring that data flows securely and interoperably to support grid stability and financial turnaround (Kumar, 2025).

11.2 THE POLICY FRAMEWORK: FOUR PILLARS

The proposed policy framework is designed to reconcile the conflicting demands of open innovation, consumer privacy, and critical infrastructure security. It rests on four conceptual pillars:

1. **Cyber-Physical Specificity:** Unlike purely digital sectors, data in the power grid often controls physical assets. The policy distinguishes between *Informational Data* (billing, commercial) and *Operational Data* (control commands). It mandates "Zero Trust" architectures and strict IT-OT segmentation for operational data to prevent cyber-threats from causing physical kinetic damage (Central Electricity Authority, 2021).
2. **Federation over Centralisation:** Recognising India's federal structure, the policy rejects a central data warehouse. Instead, it adopts a federated architecture where data remains with custodians (DISCOMs, SLDCs) but is accessible via unified APIs. This aligns with the India Energy Stack's vision of a decentralised, interoperable network (Mercom India, 2025).
3. **Taxonomy and Criticality:** The policy introduces a functional taxonomy (Operational, Asset, Market, Consumer, Planning) and overlays it with a criticality assessment. Non-critical, non-personal data is "presumed open" to foster innovation, while critical operational data is restricted. This classification supports the broader goals of the National Data Governance Framework Policy (MeitY, 2022).
4. **Role-Based Entitlements:** Access is democratised but governed. Entitlements are based on the entity's role (e.g., Regulator, Researcher, Market Participant) rather than commercial negotiation, ensuring a level playing field for startups and researchers.

11.3 ARCHITECTURAL DESIGN: THE INDIA ENERGY STACK (IES)

This policy puts the India Energy Stack into action as the sector's shared digital foundation. The IES architecture is organised into four building blocks. (Kumar, 2025):

- **Data Layer:** Distributed systems of record exposed via standard adapters.
- **Identity Layer:** Unique registries for assets (transformers, meters) and entities to enable seamless interoperability.
- **Exchange Layer:** Adoption of the Common Data Model to ensure semantic consistency across utilities.
- **Consent Layer:** A consent mechanism that lets consumers approve, limit, and revoke sharing of their smart meter data with specific third parties for specific purposes, with clear audit trails and legal compliance (NITI Aayog, 2020; Government of India, 2023).

The National Power Sector Data Policy is not merely a regulatory requirement but a prerequisite for India's energy transition. By standardising data governance, India can unlock the value of its physical infrastructure investments, ensuring a grid that is secure, financially viable, and ready for a decarbonised future.

A detailed zero-draft policy paper on the same will be presented alongside the IES Strategy Document V 0.3.

12. DISCUSSION ON USECASES

12.1 PEER-TO-PEER (P2P) TRANSACTIVE ENERGY AS AN IES USE CASE

12.1.1 Context and problem statement

Distributed Energy Resource (DER) participation in India is accelerating, presenting an opportunity to upgrade the sector's commercial and operational interfaces for high-frequency, small-value transactions. While the physical grid is adapting to absorb distributed generation and flexible demand, realising the full potential of these assets requires an evolution in settlement mechanisms and incentive structures. By future-proofing these frameworks, the power system can unlock value in three key areas: improving monetisation avenues for prosumers, enhancing trust in demand response programs, and streamlining the management of export limits and billing reconciliation (Ministry of Power, 2022).

12.1.2 Definitions and System boundary and operating model

A Workable Definition

In the context of the India Energy Stack (IES), P2P is defined as a digitally mediated transaction wherein a buyer and seller agree upon a price and quantity for a specific time block. Settlement is executed based on verified metering data and schedules compliant with grid regulations.

System Boundary: Physical layer versus financial layer

The operating model distinguishes between the physical and financial layers to ensure systemic stability.

- **Physical Layer:** Electricity flows adhere to network physics. System operators and DISCOM control rooms retain absolute authority over security, balancing, congestion, and restoration. Any P2P construct must accept override, curtailment, and emergency controls as non-negotiable operational boundaries.
- **Financial Layer:** P2P operates on the financial layer, managing contractual entitlements and settlement. The primary requirement is that financial settlement must be reconcilable with physical measurements and grid scheduling intervals.

Operating Principle

The design adheres to the maxim "settle what can be verified." Where verification capabilities are nascent, products must be constrained or risk-adjusted accordingly.

12.1.3 Current landscape (programs, pilots, institutional readiness)

Status of Pilots and Regulatory Progress Indian pilots have successfully demonstrated that transaction matching and digital contracts are technically feasible and align well with consumer preferences for choice. Notable examples include the blockchain-based solar trading pilots permitted under regulatory sandboxes in Uttar Pradesh and Delhi (India Smart Grid Forum [ISGF], 2021).

Institutional Readiness and Key Regulatory Developments Recent regulatory notifications indicate that the sector is moving from experimentation to formalisation. Specific provisions now emerging in state regulations include:

- **Delhi (DERC):** The *Peer to Peer Energy Transaction Guidelines, 2024* have formally defined P2P platforms as "Service Providers" or distribution licensees. These guidelines introduce specific operational constraints, such as capping transactions at 500% of the prosumer's sanctioned load and mandating that schedules be submitted "8 time blocks before commencement" to align with grid operations (Delhi Electricity Regulatory Commission [DERC], 2024).
- **Uttar Pradesh (UPERC):** The *CRE Regulations, 2024* and earlier amendments have established clear eligibility criteria for captive and renewable generating plants to engage in intra-state transactions, validating the "prosumer" status in regulation (Uttar Pradesh Electricity Regulatory Commission [UPERC], 2024).
- **Karnataka (KERC):** The draft regulations released in 2024 for blockchain-based P2P solar transactions emphasize the necessity of dynamic pricing frameworks and mandate the installation of smart meters for all participants (Karnataka Electricity Regulatory Commission [KERC], 2024).
- **Metering Standards:** The Central Electricity Authority (CEA) has reinforced the technical baseline through the *Functional Requirements for Advanced Metering Infrastructure (AMI)*, which mandates settlement-grade data granularity essential for reconciling these transactions (Central Electricity Authority [CEA], 2016; CEA, 2020).

These developments confirm that while the technology stack is mature, the regulatory focus is correctly shifting toward "Service Provider" definitions, scheduling discipline, and strict metering standards.

12.2 ACTOR MODEL AND ROLES

The P2P ecosystem comprises the following core actors:

- **Consumers and Prosumers:** End-users engaging in buying, selling, or flexibility provision, retaining explicit consent rights over their data.
- **DISCOMs:** Network operators and billing custodians; they serve as the default anchor for settlement reconciliation in early implementation phases.
- **SLDCs/System Operators:** Authorities responsible for scheduling, security, and validating operational data.
- **P2P Platforms:** Intermediaries facilitating discovery, matching, contracting, and transaction record-keeping.

- **Aggregators:** Entities pooling small assets to transact at scale and manage performance risks.

Market Institutions: Exchanges and registries where P2P interfaces with existing market rails.

12.2.1 Scope and End-to-end lifecycle (process steps and data flows)

Exclusions (Scope)

To maintain regulatory clarity, it is crucial to define what P2P is not:

- It is not the physical routing of electrons between specific parties.
- It is not a mechanism to bypass DISCOM network obligations or consumer protection mandates.
- It is not a substitute for State Load Despatch Center (SLDC) scheduling, congestion management, or security operations.
- It is not inherently cross-border or inter-state; portability is a distinct design choice (Central Electricity Regulatory Commission [CERC], 2023).

End-to-end lifecycle

A credible P2P use case requires a defined lifecycle:

1. **Eligibility and Onboarding:** Issuance of unique IDs, verification of grid connections/meter types, and registration of aggregator roles.
2. **Discovery and Contracting:** Standardisation of products (energy blocks, flexibility baselines, attribute bundles) and transparent disclosure of risks and fees.
3. **Scheduling and Gate Closure:** Alignment of nomination deadlines with grid operations, including rules for post-gate modifications (settled as deviations).
4. **Delivery and Measurement:** Utilisation of interval metering with tamper detection; established methodologies for flexibility measurement and verification (M&V).
5. **Settlement and Reconciliation:** Netting rules between platform records and utility billing, application of loss factors, and dispute resolution logic.

12.2.2 Use-Case Variants and Product Definitions

P2P can support multiple product forms:

- **Retail Local Energy Exchange:** Prosumers selling surplus to local consumers within a DISCOM area, integrated with utility billing.
- **Flexibility and Demand Response:** Aggregators contracting demand reduction, selling verified flexibility to DISCOMs.
- **Virtual Power Plant (VPP) Aggregation:** Pooling small assets to provide predictable schedules and ancillary services.
- **Storage Arbitrage:** Behind-the-meter storage leveraging price differentials, subject to network constraints.
- **Attribute Trading:** Decoupling green attributes for voluntary compliance, ensuring no double-counting occurs.

12.3 DESIGN FACTORS

To ensure viability, the policy framework must address:

- **Data and Metering:** P2P requires settlement-grade metering. Policy must mandate minimum standards for interval granularity, latency, and tamper controls.
- **Operations (Hosting Capacity):** Retail P2P is constrained by feeder hosting capacity and voltage limits. Rules must necessitate pre-trade feasibility checks or transparent ex-post curtailment.
- **Security:** P2P introduces new digital endpoints. Strong authentication and role-based access are mandatory. Platforms must not issue operational control commands unless certified via approved interfaces.
- **Consumer Protection:** Safeguards regarding price transparency, data consent, and liability allocation are essential to prevent reputational risk.
- **Commercial Coherence:** P2P should be designed as a value-added service on the network—subject to explicit network service charges—rather than a "retail bypass" mechanism.

12.4 RISKS

The transition to a transactive energy framework introduces systemic exposures that extend beyond simple technical failures. By decentralising settlement and dispatch, P2P creates new vectors for financial imbalance, operational instability, and data fragmentation. If these risks are not preemptively managed through policy design, they manifest as hard constraints that prevent the ecosystem from scaling. The bottlenecks below are the most critical among these failure modes.

10.4.1 Bottlenecks and failure modes

Scaling P2P faces five specific bottlenecks:

1. **Operational Digitisation:** Manual scheduling prevents P2P from evolving beyond demonstration projects. Machine-readable interfaces are a prerequisite.
2. **Utility Capacity:** Utilities lack the capacity to reconcile high-volume micro-transactions without a standard interface layer.
3. **Regulatory Fragmentation:** Divergent State Electricity Regulatory Commission (SERC) rules on eligibility and charges impede interoperability.
4. **Charge and Subsidy Structure:** P2P cannot scale if it erodes cross-subsidy without compensation. Transparent network pricing is required.
5. **Data Access:** Lack of consent-based pathways for meter data access stifles value-added services.

12.5 POLICY AND REGULATORY RECOMMENDATIONS

National Level

- Issue a national P2P definition distinguishing retail P2P from Open Access portability.
- Adopt a model framework for platform registration and cybersecurity.
- Standardise IES-aligned interfaces for nominations and settlement reports.

State (SERC) Level

- Notify retail P2P frameworks defining eligibility and network charges.
- Permit aggregator-led flexibility programs with defined M&V requirements.

System Operations

- Define gate closure compatibility and permissible data flows between platforms and operational systems.

Strategic Insert: Delhi Pilot Design

- **Scope:** High-rooftop-density feeders within one DISCOM.
- **Anchor:** DISCOM acts as the reconciliation authority.
- **IES Link:** Implementation of IES-aligned APIs for interoperability testing.

12.5.1 Regulatory mapping

A coherent interpretation of P2P versus Open Access is vital:

- **Open Access:** A legal construct for non-retail procurement, involving distinct approvals and transmission charges.
- **P2P:** A contracting interface. It becomes "Open Access" only when it crosses retail boundaries.

Mapping:

- *Intra P2P (Within License Area):* Regulated retail product; DISCOM anchors settlement.
- *Inter P2P (Cross-Area):* Layer over Open Access rails; requires charge coherence and scheduling digitisation.

Most retail electricity tariffs in India are bundled. When a consumer pays ₹ X/kWh, that single number covers three distinct things:

- **Energy:** The cost of the electrons (Generation).
- **Network:** The cost of wires, transformers, and staff (Distribution).
- **Policy/Subsidy:** Surcharges to subsidize poorer consumers (Cross-subsidy).

Charge coherence is the principle that P2P transactions must strictly **unbundle** the price of energy from the cost of the network. It ensures that while buyers and sellers trade power directly, they still explicitly pay the utility for wire usage and mandatory social subsidies. This prevents "retail bypass," guaranteeing that innovation reduces energy costs without bankrupting the grid operator.

12.6 IES LINKAGE

The India Energy Stack acts as the enabler for scale through:

- **Architecture Pointers:** Providing standard APIs for identity, consent, and transaction reporting.
- **Adoption Incentives:** Framing P2P as a cost-reduction tool for utilities (peak management) rather than a threat.
- **Accelerator Components:** Providing reference implementations for onboarding, settlement templates, and security certification checklists.

12.6.1 Roadmap and Sequencing

- **Phase 1 (Retail P2P Pilots):** Focus on settlement discipline and consumer protection within single DISCOM areas. Output: Standardised APIs and reconciliation processes.
- **Phase 2 (Interoperability):** Testing identifiers and consent across heterogeneous utility systems. Output: Conformance certification.
- **Phase 3 (Portability):** Leveraging Open Access rails for broader contracting. Output: A coherent pathway respecting system operations.

12.6.2 Metrics and monitoring (infrastructure and sector outcomes)

Infrastructure Metrics

- Percentage of transactions using IES-aligned identifiers.
- Coverage of settlement-grade metering.
- Transaction audit pass rates.

Sector Outcome Metrics

- Peak reduction verified by Measurement & Verification.
- Net consumer bill impacts.
- Reduction in billing disputes related to exports.

12.7 ANNEXES

Detailed technical specifications, including standard data schemas, API definitions for nomination and settlement, assurance tier checklists, and role-based obligation matrices, are specified in the **India Energy Stack Architecture Document**.

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Note: All annexures are populated based on ongoing discussions and, therefore, will be updated with every version.

13. ANNEXURE 1: IES POTENTIAL USE CASES – MASTER LIST

Use Case Definition: In the power sector, a use case is a specific operational, commercial, or regulatory task that grid actors and consumers need to complete by exchanging defined information through defined systems to deliver a measurable outcome.

The list generated below is based on various inputs from stakeholder consultations and expert working groups of IES.

Stakeholders: GENCOs, TRANSCOs, DISCOMs, Regulators, System Operators (SO/DSO), Market Operators, Consumers, Startups/Tech Providers

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
1	Sector participant onboarding and role registration	Regulators, System Operators, DISCOMs, Market Operators, Startups/Tech Providers	Participant registry, IAM, compliance systems	Register an entity, validate credentials, assign roles and permissions for market and operational participation	Faster onboarding, fewer access disputes, clearer accountability
2	Customer onboarding and service connection	Consumers, DISCOMs, Startups/Tech Providers	CIS/CRM, workflow, GIS, MDMS/AMI	Create or update a customer profile, map to premise and service point, assign meter, activate supply	Shorter connection timelines, reduced duplicate records, fewer billing errors
3	Consent-based data sharing	Consumers, DISCOMs, Startups/Tech Providers, Regulators	Consent manager, CIS, MDMS, API gateway	Capture consent with purpose and scope, grant time-bound access, maintain access records	Controlled portability, fewer privacy breaches, higher third-party innovation readiness
4	Asset registry and tagging	DISCOMs, TRANSCOs, GENCOs,	EAM, GIS, SCADA naming, CMMS	Create authoritative asset records, unique IDs,	Better maintenance planning, reduced asset

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
		Startups/Tech Providers		lifecycle attributes, location binding	ambiguity, improved restoration accuracy
5	Network topology and boundary management	DISCOMs, TRANSCOs, System Operators	GIS, DMS/EMS, planning tools	Maintain connectivity model, hierarchies, boundary points, versioned snapshots	Consistent analytics, better loss accounting, fewer reconciliation disputes
6	Settlement-grade metering validation	Startups/Tech Providers, DISCOMs, GENCOs, System Operators, Market Operators	SEM/MDMS, validation engines, settlement systems	Validate metered data, flag gaps and anomalies, publish validated datasets for settlement	Fewer disputes, faster settlement cycles, improved data integrity
7	Cybersecurity access governance and audit	DISCOMs, TRANSCOs, GENCOs, System Operators, Market Operators	IAM, SIEM/SOC, API gateway, logging	Enforce access policies, log access, detect anomalies, support investigations	Reduced cyber risk, stronger compliance posture, faster incident response
8	Regulatory reporting and compliance submission	DISCOMs, TRANSCOs, GENCOs, System Operators, Regulators	MIS, reporting tools, document systems	Compile statutory reports from operational and commercial records and submit with traceability	Improved compliance, fewer manual errors, faster audits
9	Generation forecasting	GENCOs, Startups/Tech Providers, System Operators	Forecasting tools, plant historian, scheduling systems	Generate day-ahead and intraday forecasts for solar, wind, hydro and provide updates	Lower forecast error, reduced imbalance costs, better dispatch decisions
10	Plant performance monitoring	GENCOs, Startups/Tech	SCADA, historian, performance analytics	Track availability, heat rate, auxiliary	Higher availability, lower fuel cost, earlier fault detection

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
		Providers, System Operators		consumption, ramp rates, alarms	
11	Maintenance and outage planning for plants	GENCOs, System Operators, TRANSCO	CMMS/EAM, outage coordination tools	Plan maintenance windows, declare outages, coordinate approvals, manage revisions	Lower system risk, fewer forced outages, reduced congestion impacts
12	Condition-based maintenance for generation assets	GENCOs, Startups/Tech Providers	IoT platforms, vibration sensors, CMMS/EAM	Use sensor and vibration data to trigger maintenance based on health indicators	Lower unplanned downtime, reduced maintenance cost, longer asset life
13	Fuel supply chain tracking	GENCOs, Startups/Tech Providers	ERP, supply chain systems, inventory tools	Track deliveries, stock levels, fuel quality from source to plant	Reduced stockouts, fewer quality issues, improved cost control
14	Emissions monitoring and compliance reporting	GENCOs, Regulators	CEMS, compliance tools	Capture continuous emissions data and prepare compliance submissions	Fewer violations, better auditability, smoother inspections
15	Hybrid plant coordination	GENCOs, Startups/Tech Providers, System Operators	Site controller, EMS, scheduling tools	Coordinate solar, wind, storage, and thermal resources at a site to meet schedules	Improved dispatchability, reduced curtailment, higher revenue stability
16	Dispatch instruction receipt and acknowledgement	System Operators, GENCOs	Dispatch systems, plant control systems	Receive dispatch instructions, acknowledge, execute, and log compliance	Faster response, clearer accountability, fewer disputes

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
17	Black start capability testing and readiness	System Operators, GENCOs, TRANSCOs	Restoration planning tools, plant logs	Maintain readiness records, conduct tests, report capability status	Faster restoration, improved resilience, reduced blackout duration risk
18	Renewable curtailment analysis	GENCOs, System Operators, TRANSCOs	SCADA/EMS, constraint systems, analytics	Identify curtailment events, link to constraints, outages, and operational decisions	Reduced curtailment, targeted upgrades, improved transparency
19	Transmission state estimation inputs	TRANSCOs, System Operators	EMS, SCADA, state estimation tools	Provide measurements and topology updates required for reliable state estimation	Better situational awareness, improved security assessment
20	Load flow and constraint monitoring	System Operators, TRANSCOs	EMS, analytics	Simulate and monitor power flows to detect overloads and voltage issues	Reduced overload risk, improved congestion visibility
21	Contingency analysis (N-1, N-2)	System Operators, TRANSCOs	EMS, contingency analysis tools	Evaluate credible contingencies and publish required operational actions	Higher reliability, fewer cascading failures, better preparedness
22	Transmission outage planning	TRANSCOs, System Operators, GENCOs, DISCOMs	Outage coordination systems	Coordinate planned outages for lines and substations, manage approvals and conflicts	Lower system risk, fewer curtailments, reduced congestion surprises
23	Dynamic line rating operations	TRANSCOs, System Operators	DLR systems, weather feeds, EMS	Update line capacity limits based on weather and conductor conditions	Higher transfer capability when safe, better congestion management

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
24	Right-of-way and encroachment monitoring	TRANSCOs, Startups/Tech Providers	Drone/LiDAR systems, GIS, asset risk tools	Detect encroachments, vegetation risks, and compliance issues along corridors	Fewer faults, lower outage risk, improved safety compliance
25	Substation asset health monitoring	TRANSCOs, Startups/Tech Providers	Substation monitoring, IoT, EAM	Monitor transformer oil, breaker condition, partial discharge, alarms	Reduced failures, better spares planning, lower maintenance cost
26	HVDC corridor operations	TRANSCOs, System Operators	HVDC control systems, EMS	Monitor HVDC performance, manage setpoints, handle faults and isolations	Improved stability, reduced outage duration, clearer fault attribution
27	ATC/TTC and transfer margin publication	System Operators, Market Operators	Operator tools, portals	Calculate and publish transfer capacities and assumptions with revisions	Better market transparency, improved planning
28	Real-time SCADA/EMS monitoring	System Operators, TRANSCOs, DISCOMs	SCADA, EMS	Monitor grid state in real time and generate alarms and events	Improved situational awareness, faster response to incidents
29	AGC and load-frequency control operations	System Operators, GENCOs	AGC systems, EMS	Send control signals and monitor response to maintain frequency	Improved frequency compliance, reduced deviations, better reliability
30	Congestion management and redispatch	System Operators, GENCOs, DISCOMs, TRANSCOs	EMS, dispatch tools	Apply redispatch, curtailment, and network actions to relieve bottlenecks	Reduced overloads, lower curtailment cost, improved security
31	WAMS and PMU-based stability monitoring	System Operators, TRANSCOs	WAMS, PMU network, analytics	Use synchrophasors for oscillation detection and stability assessment	Earlier disturbance detection, improved stability control

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
32	Event and disturbance analysis	System Operators, TRANSCOs, GENCOs	EMS, WAMS, disturbance recorders	Package and analyse post-fault data for root cause and corrective actions	Faster investigations, improved corrective actions
33	Islanding and restoration coordination	System Operators, DISCOMs, TRANSCOs, GENCOs	Restoration planning tools, control room logs	Manage island operation and coordinate restoration steps	Reduced outage duration, safer restoration, improved resilience
34	Emergency load shedding execution logging	System Operators, DISCOMs	Protection and control systems, logs	Record UFLS/UVLS actions, triggers, affected areas for audit and tuning	Better protection tuning, improved transparency
35	Day-ahead market clearing	Market Operators, GENCOs, DISCOMs, Startups/Tech Providers	Exchange platform, clearing engine, settlement	Collect bids and offers, clear market, publish schedules and prices	Efficient price discovery, reduced procurement cost
36	Real-time market clearing	Market Operators, GENCOs, DISCOMs, Startups/Tech Providers	Exchange platform, clearing engine, settlement	Close-to-delivery clearing for balancing and short-term trades	Better balancing, reduced deviations, improved liquidity
37	Bilateral and OTC contracting	DISCOMs, GENCOs, Market Operators	Contract management, scheduling tools	Negotiate contracts, manage nominations, confirmations, schedule linkage	Tailored risk management, improved procurement flexibility
38	Reverse auction and e-bidding procurement	DISCOMs, GENCOs, Startups/Tech Providers	DEEP or procurement portal, evaluation tools	Run competitive procurement with bids, awards, and contract artefacts	Lower purchase cost, improved transparency

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
39	Ancillary services procurement	System Operators, GENCOs, Market Operators	AS platform, dispatch tools, settlement	Procure reserves and response services, activate, measure performance, settle	Improved reliability, fair compensation
40	Co-optimised energy and ancillary clearing	Market Operators, System Operators, GENCOs, DISCOMs	Clearing engine, settlement	Joint clearing of energy and ancillary services reflecting constraints	Lower system cost, clearer scarcity signals
41	Imbalance settlement and deviation charges	Market Operators, System Operators, GENCOs, DISCOMs	Settlement, metering validation, billing	Calculate deviations between schedule and actuals, apply charges, resolve disputes	Reduced gaming, faster dispute closure
42	Capacity and reliability procurement	Regulators, System Operators, GENCOs, DISCOMs	Market platform, qualification tools	Procure firm capacity obligations and track performance	Improved adequacy, clearer investment signals
43	Renewable energy certificates trading and compliance	Market Operators, GENCOs, DISCOMs, Regulators	REC registry, trading platform	Issue, transfer, retire certificates and track compliance	Improved RPO compliance, reduced double counting
44	Carbon credits and clean fuel certificates	Market Operators, GENCOs, Startups/Tech Providers	Carbon registry, verification systems	Register projects, issue credits, transfer and retire with verification	Credible claims, new revenue streams
45	Market monitoring and surveillance	Regulators, Market Operators	Surveillance tools, audit logs, analytics	Detect manipulation, unusual bidding, concentration risks, rule violations	Higher market integrity, stronger enforcement
46	Load forecasting and demand analytics	DISCOMs, Startups/Tech Providers	MDMS, DMS, analytics	Forecast feeder and system demand and	Lower peak procurement, improved reliability

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
47	Outage management for distribution	DISCOMs, Consumers, Startups/Tech Providers	OMS, DMS/SCADA, WFM	Identify demand management levers Detect faults, isolate, dispatch crews, track restoration, notify customers	Shorter outages, better SAIDI/SAIFI
48	Energy accounting and AT&C loss analysis	DISCOMs, Regulators	MDMS, billing, SCADA, analytics	Reconcile energy input with billed consumption across hierarchy	Reduced losses, higher revenue realisation
49	Revenue protection and theft detection	DISCOMs, Consumers	MDMS, billing, analytics	Detect anomalies and tamper events and initiate investigations	Reduced theft, improved collections
50	Network planning and investment prioritisation	DISCOMs, Regulators	GIS, planning tools, EAM	Identify reinforcement needs, hosting capacity, capex prioritisation	Better capex efficiency, fewer constraints
51	DER integration and prosumer settlement	DISCOMs, Consumers, Startups/Tech Providers	DER registry, billing, MDMS, DERMS	Register DER, measure exports, settle credits, manage operational impacts	Higher DER uptake, fewer settlement disputes
52	Time-of-use tariffs and dynamic pricing	DISCOMs, Consumers, Regulators	Billing, MDMS, customer apps	Apply interval tariffs, publish price signals, explain bills	Peak reduction, fairer cost allocation
53	Prepaid metering and recharge	DISCOMs, Consumers, Startups/Tech Providers	AMI, MDMS, billing, payment gateway	Enable prepaid balance management, top-ups, and service control policies	Reduced arrears, improved cash flow

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
54	EV charging integration and managed charging	DISCOMs, Startups/Tech Providers, Consumers	Charger mgmt, billing, DRMS	Track sessions, apply tariffs, enable managed charging participation	Reduced local congestion, lower peak impact
55	Demand response program delivery and settlement	DISCOMs, Startups/Tech Providers, Consumers	DRMS, MDMS, billing	Enrol customers, dispatch events, measure response, pay incentives	Reduced peak, new flexibility resource
56	Customer energy advisory and alerts	Consumers, DISCOMs, Startups/Tech Providers	Customer apps, analytics, CIS	Provide insights, peak alerts, bill forecasts, savings recommendations	Lower consumption, higher satisfaction
57	Grievance and service request management	Consumers, DISCOMs	CRM, OMS, WFM	Log complaints, track SLAs, coordinate field visits, close with evidence	Faster resolution, improved accountability
58	Subsidy eligibility and benefit delivery	DISCOMs, Regulators, Consumers	CIS, billing, benefit platform	Determine eligibility, apply subsidy logic, reconcile benefit flows	Better targeting, reduced leakage
59	Renewable forecasting and scheduling services	Startups/Tech Providers, GENCOs, System Operators, Market Operators	Forecasting platforms, scheduling systems, settlement	Provide market-facing forecasts, intraday revisions, and accountability artefacts supporting scheduling and settlement	Better forecast discipline, lower imbalance exposure, clearer accountability
60	Demand response aggregation for market participation	Startups/Tech Providers, Consumers, DISCOMs, Market	DRMS, aggregator platforms, MDMS, settlement	Aggregate flexible loads, qualify portfolios, dispatch events, measure	New flexibility supply, reduced peak costs, improved reliability

S.No	Use Case	Relevant Stakeholders	Systems to Integrate	Description	Possible Outcomes
		Operators, System Operators		response, settle flexibility as a traded product	
61	Storage and energy shifting products	Startups/Tech Providers, DISCOMs, Market Operators	Storage management systems, market platform, settlement	Offer storage-backed blocks or shifting services, validate delivery performance, settle obligations	Better peak management, improved RE integration, new revenue streams
62	DISCOM procurement optimisation and schedule readiness	DISCOMs, Market Operators, System Operators	ERP or procurement tools, portfolio systems, scheduling tools	Translate demand forecasts and contract positions into procurement plans, nominations, schedules, and revisions	Lower procurement cost, fewer deviations, improved planning discipline
63	Transparency portals and public data publishing	DISCOMs, TRANSCOs, GENCOs, System Operators, Market Operators, Regulators, Consumers	DEEP, NPP, MERIT, TARANG-type portals, data pipelines	Publish standard datasets and indicators with definitions, revisions, and traceability	Improved transparency, better benchmarking, lower information asymmetry

14. ANNEXURE 2: POWER SECTOR LIFECYCLE PAIN POINTS AND WHAT IES ENABLES

The list generated below is based on various inputs from stakeholder consultations and expert working groups of IES.

Lifecycle stage	Critical pain points	What IES can enable
Planning and investment	Planning inputs are fragmented and lagged across utilities, SLDCs, generators, and regulators. Asset lists, demand baselines, losses, and constraints are inconsistent. Forecasts and studies are hard to reproduce because data and assumptions are not traceable.	Standard identifiers and registries for consumers, meters, feeders, substations, generators, and contracts. Common data models for topology, outages, metering, and forecasts. Provenance and audit trails so planning inputs are comparable and defensible.
Build, commissioning, and onboarding	Onboarding of new assets and connections is manual, duplicated across systems, and inconsistently named. Commissioning evidence and configuration metadata are missing or not linked. Field and enterprise records diverge over time.	Standard onboarding and registration workflows at the interface level. Consistent naming and metadata requirements. Ability to link commissioning evidence and configuration to an asset identity, improving downstream consistency across systems.
Operations, control rooms, and reliability	OT and IT systems exchange events inconsistently. Time alignment, latency, and data quality vary across vendors. Outage workflows and incident analysis face weak end-to-end traceability across systems.	Authenticated, auditable exchange patterns for operational interactions between systems and entities. Standard event definitions and time-stamping. End-to-end logging to support incident reconstruction and accountability without replacing control systems.
Scheduling, dispatch, and renewables integration	Forecast and telemetry exchanges are inconsistent. Baselines and time-series alignment differ across participants. Disputes persist because the data trail from inputs to outcomes is not consistently auditable.	Standard interfaces for forecast submission, telemetry exchange, and time alignment backed by verifiable credentials. Traceable provenance from input data to reported outcomes, improving

		transparency and reducing reconciliation friction.
Metering, billing, and revenue assurance	Meter data formats, event codes, and mapping between meter, consumer, and tariff context are inconsistent across AMI vendors and utility systems. Exception handling is weak and disputes rely on manual checks.	Common metering data models and event taxonomies. Strong linkage between consumer, meter, location, and tariff metadata. Assurance levels and audit trails that support automated validation, consistent exceptions, and evidence-based dispute handling.
Consumer service and participation	Consumer data is not portable and service channels are fragmented. Third-party services require bespoke integrations. Consent and purpose limitation are not consistently implemented across providers.	Standard consented data sharing with purpose limitation and audit logs. Predictable APIs that reduce bespoke integrations and allow consumer-authorized services to operate with consistent permissions and accountability.
DER, EVs, and flexibility participation	DER registration, measurement, and verification are inconsistent. Aggregation is constrained by unclear baselines and weak verification. Utilities and regulators lack a standard way to verify performance and compliance across providers.	Registries and identifiers for DER and flexibility providers. Standard measurement and verification data flows. Credentialed participation and auditable performance records that support scalable programs under regulatory oversight.
Settlement, payments, and dispute resolution	Settlement and reconciliation are slow because actors rely on different data versions and limited traceability from events to obligations. Disputes escalate due to weak evidence trails.	Contract reference resolution and provenance linking events, identities, and obligations across the transaction chain. Machine-readable, time-stamped audit trails that narrow disputes and reduce reconciliation overhead.
Compliance, reporting, and governance	Reporting is duplicative and inconsistent across institutions. Cyber, privacy, and access controls are unevenly implemented. Accountability for who accessed what data, for what purpose, is often weak.	Standard governance primitives for access control, purpose limitation, assurance tiers, and continuous auditability. A practical split between critical and non-critical exchanges, with consistent compliance evidence across actors.

Cross-cutting systemic issue	Core coordination failure across actors due to missing identifiers, inconsistent definitions, and low-trust exchanges. High integration cost across legacy systems and vendors.	A shared sector trust layer that standardises identities, interfaces, data models, assurance, and audit. Lower coordination and integration cost without centralising all sector data or replacing existing systems.
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15.ANNEXURE 3: MAPPING EXISTING DIGITALISATION EFFORTS

Digital Systems in Indian Power Sector (The Tools)

Definition: The software, hardware, and platforms used for real-time operations, data collection, and transactions.

A. Grid Operations & Planning Systems

Digital System	Description	Deployment Status
SCADA/EMS	Supervisory Control and Data Acquisition ; the core software for real-time monitoring and control of the transmission grid.	Operational at NLDC, all 5 RLDCs, and 33 SLDCs; upgrades ongoing for RE integration.
REMC	Renewable Energy Management Centres ; AI-driven forecasting and scheduling hubs co-located with LDCs to manage variable solar/wind power.	11 Operational (1 National, 3 Regional, 7 State) managing 55GW+ of RE.
ADMS	Advanced Distribution Management System ; integrates SCADA, DMS, and OMS for holistic distribution network control.	Deployed by private DISCOMs (TPDDL, Adani); piloting in select public utilities.
OMS	Outage Management System ; software to predict outages and coordinate faster restoration crews.	Integrated with ADMS in urban centers; standalone pilots in others.
GIS	Geographic Information System ; spatial mapping of electrical assets (poles, transformers) and consumer indexing.	Widely deployed; essential for asset management and fault location.
Digital Twin	Virtual real-time replica of the physical grid for simulation and predictive analysis.	Pilots by Powergrid (transmission) and JVVNL Rajasthan (distribution).

B. Metering & Distributed Energy Systems

Digital System	Description	Deployment Status
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AMI	Advanced Metering Infrastructure; smart meters with 2-way communication for real-time billing and monitoring.	~22.9 million installed; 222 million sanctioned under RDSS.
MDMS	Meter Data Management System; central software that validates, stores, and analyzes the massive data flow from smart meters.	Deployed alongside AMI projects.
DERMS	Distributed Energy Resource Management System; software to manage grid-edge assets like solar, storage, and EV chargers.	Early pilot stage (e.g., BRPL Delhi).
UEI	Unified Energy Interface; open network protocol (Beckn-based) for interoperable energy transactions (like UPI for energy).	Pilot stage (EV charging in Kochi/Delhi); UEI Alliance formed.

C. Market, Settlement & Scheduling Platforms

Digital System	Description	Deployment Status
NOAR	National Open Access Registry; centralized platform for short-term open access (STOA) to the interstate transmission system.	Active; reduced processing time from days to hours.
SAMAST	Scheduling, Accounting, Metering & Settlement of Transactions; state-level software for intra-state scheduling and billing.	Operational in MP, Delhi, Gujarat, Maharashtra; implementing in others.
PUSHP	High Price Day Ahead Market & Surplus Power Portal; allows DISCOMs to display and trade surplus power capacity.	Active; launched March 2023.
DEEP	Discovery of Efficient Electricity Price; e-bidding portal for short/medium-term power procurement by DISCOMs.	Mandatory for transparent price discovery.
PRAAPTI	Payment Ratification And Analysis in Power procurement; portal tracking invoicing and payments between GENCOs and DISCOMs.	Active; brings transparency to sector overdues.
LPSC Portal	Late Payment Surcharge portal; tracks EMI payments for liquidating legacy dues under LPS Rules 2022.	Active; critical for financial discipline.
MERIT	Merit Order Despatch; portal displaying marginal costs and source-wise purchase to optimize procurement.	Active; helps states minimize power purchase costs.
REC Registry	Renewable Energy Certificate Registry; digital ledger for issuing and trading RECs.	Active; managed by GRID-INDIA.

D. Consumer, Solar & Transparency Portals

Digital System	Description	Deployment Status
National Portal for	Single-window digital interface for PM Surya Ghar scheme applications and subsidies.	Active; primary channel for residential solar.

Rooftop Solar		
National Power Portal (NPP)	Centralized database and dashboard for all power sector data (generation, transmission, distribution).	Active; the "Single Source of Truth" for sector data.
Vidyut PRAVAH	Real-time dashboard displaying power availability, demand, and market clearing prices.	Active; public transparency tool.
TARANG	Transmission App for Real Time Monitoring; tracks status of transmission projects and delays.	Active; project monitoring tool.
Urja Mitra	Outage notification platform sending SMS/email to consumers about scheduled outages.	Active; integrated with many DISCOMs.
e-Amrit	One-stop portal for Electric Vehicle information, charging, and investment policies.	Active (NITI Aayog initiative).
ICED	India Climate & Energy Dashboard; open-data platform for energy and climate statistics.	Active (NITI Aayog).

Digital Initiatives in Indian Power Sector (The Drivers)

Definition: The schemes, policies, and missions that fund, mandate, or drive the adoption of the systems above.

Digital Initiative	Objective	Status & Key Focus
RDSS	Revamped Distribution Sector Scheme; primary funding vehicle for grid modernization.	Active; funds AMI (250M meters) and IT/OT integration.
PM-KUSUM	Solarization of agriculture; mandates digital adoption via Remote Monitoring Systems (IoT) for pumps.	Active; created a massive distributed IoT network.
SMNP	Smart Meter National Programme; the specific target to replace 250M conventional meters.	Active; largely subsumed under RDSS implementation.
NSGM	National Smart Grid Mission; fosters pilots, standards, and capacity building for smart grids.	Active; completed 11 pilots; Knowledge Centre established.
Green Energy Corridor (GEC)	Transmission infrastructure for RE; includes digital communication backbone (OPGW) for telemetry.	Active; Phase-II ongoing (20GW integration).
CSIRT-Power	Computer Security Incident Response Team; institutional body for power sector cyber defense.	Active; established April 2023 at CEA.

AI/ML Mission	Strategic initiative to adopt AI for load forecasting, predictive maintenance, and theft detection.	Ongoing; Centers of Excellence (CoE) at PSUs; regulatory sandbox discussions.
FOLD	Forum of Load Despatchers; institutional initiative for training operators in digital systems (SCADA/REMC).	Active; ensures workforce readiness for digital tools.
CCTS	Carbon Credit Trading Scheme; creating a domestic carbon market (requires a digital registry).	Development; BEE finalizing framework; Registry built by Grid-India.
One Sun One World One Grid	Transnational grid vision requiring complex digital scheduling across time zones.	Concept; technical studies on digital handshakes ongoing.
UDAY	Ujwal DISCOM Assurance Yojana; financial turnaround scheme that <i>first mandated</i> smart metering (Legacy).	Closed; set the foundation for current digital push.

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16.ANNEXURE 4: PRELIMINARY USECASE RANKING EXERCISE

Criterion Weightage	20%	20%	20%	10%	8%	8%	5%	9%	100%
Criterion Score 0-10	Value and market demand	End-consumer centrality	System impact	Leverage on core IES building blocks	Feasibility and time-to-value	Institutional and implementation complexity	Data readiness and interoperability lift	Impact of failure and learning value	Total Score
Customer onboarding and service connection	8	9	6	9	8	7	8	9	0.791
Grievance and service request management	8	9	6	8	8	6	6	7	0.745
Subsidy eligibility and benefit delivery	9	9	6	6	8	6	6	7	0.745
Consent-based data sharing	8	6	6	10	8	7	8	9	0.741

EV charging integration and managed charging	8	9	6	8	8	4	6	7	0.729
Customer energy advisory and alerts	8	9	6	6	8	6	6	7	0.725
Outage management for distribution	8	9	6	6	8	6	6	7	0.725
Time-of-use tariffs and dynamic pricing	8	9	6	6	8	6	6	7	0.725
Prepaid metering and recharge	8	9	8	6	6	4	8	4	0.716
Demand response program delivery and settlement	9	7	8	8	6	4	6	4	0.706
Asset registry and tagging	7	3	6	9	8	7	8	9	0.651
Sector participant onboarding and role registration	7	3	6	9	8	7	8	9	0.651
Transparency portals and public data publishing	6	4	6	9	8	7	7	9	0.646
Revenue protection and theft detection	8	4	6	8	7	6	6	8	0.646
Energy accounting and AT&C loss analysis	7	4	8	6	7	6	6	8	0.646
Renewable curtailment analysis	7	4	8	6	7	6	6	8	0.646

Settlement-grade metering validation	9	3	8	8	6	4	8	4	0.636
Imbalance settlement and deviation charges	9	3	8	8	6	4	6	4	0.626
DER integration and prosumer settlement	9	3	8	8	6	4	6	4	0.626
Event and disturbance analysis	7	4	6	8	7	6	6	8	0.626
Demand response aggregation for market participation	6	7	6	8	6	4	6	6	0.624
Reverse auction and e-bidding procurement	8	3	8	8	6	4	6	4	0.606
Bilateral and OTC contracting	8	3	8	8	6	4	6	4	0.606
DISCOM procurement optimisation and schedule readiness	8	3	8	8	6	4	6	4	0.606
Renewable energy certificates trading and compliance	8	3	8	8	6	4	6	4	0.606
Day-ahead market clearing	9	3	8	6	6	4	6	4	0.606
Regulatory reporting and compliance submission	7	4	6	6	7	6	6	8	0.606

Market monitoring and surveillance	7	4	6	6	7	6	6	8	0.60 6
Grid resilience analytics and extreme-weather risk planning	7	4	8	6	4	4	6	8	0.60 6
Plant performance monitoring	7	4	6	6	7	6	6	8	0.60 6
Maintenance and outage planning for plants	7	4	6	6	7	6	6	8	0.60 6
Right-of-way and encroachment monitoring	7	4	6	6	7	6	6	8	0.60 6
Substation asset health monitoring	7	4	6	6	7	6	6	8	0.60 6
Transmission outage planning	7	4	6	6	7	6	6	8	0.60 6
Condition-based maintenance for generation assets	7	4	6	6	7	6	6	8	0.60 6
Emissions monitoring and compliance reporting	7	4	6	6	7	6	5	8	0.60 1
ATC/TTC and transfer margin publication	6	4	8	6	6	6	6	6	0.6
Generation forecasting	8	3	8	6	6	4	6	4	0.58 6
Load forecasting	8	3	8	6	6	4	6	4	0.58 6

and demand analytics									
Renewable forecasting and scheduling services	8	3	8	6	6	4	6	4	0.586
Peer-to-peer and local prosumer trading pilots	6	3	8	8	6	4	4	7	0.583
EV flexibility products and V2G participation	4	7	6	8	6	4	4	7	0.583
Ancillary services procurement	8	3	8	8	4	3	6	4	0.582
Capacity and reliability procurement	8	3	8	8	4	3	6	4	0.582
Cybersecurity access governance and audit	7	2	6	9	7	5	7	6	0.575
Carbon credits and clean fuel certificates	6	4	6	8	6	6	5	6	0.575
Network planning and investment prioritisation	7	4	6	6	4	4	6	8	0.566
Real-time market clearing	9	3	8	6	4	3	6	2	0.564
Hybrid plant coordination	6	4	6	6	6	6	6	6	0.56
Fuel supply chain tracking	6	4	6	6	6	6	6	6	0.56
Storage and energy shifting products	6	4	6	6	6	6	6	6	0.56

Co-optimised energy and ancillary clearing	8	3	8	6	4	3	6	2	0.544
Dispatch instruction receipt and acknowledgement	8	3	10	4	2	2	6	2	0.54
Load flow and constraint monitoring	6	1	10	6	2	2	6	2	0.48
Contingency analysis (N-1, N-2)	6	1	10	6	2	2	6	2	0.48
WAMS and PMU-based stability monitoring	6	1	10	6	2	2	6	2	0.48
Emergency load shedding execution logging	6	1	10	4	2	2	6	2	0.46
Network topology and boundary management	6	1	10	4	2	2	6	2	0.46
Congestion management and redispatch	6	1	10	4	2	2	6	2	0.46
Transmission state estimation inputs	6	1	10	4	2	2	6	2	0.46
Black start capability testing and readiness	6	1	10	4	2	2	6	2	0.46
Islanding and restoration coordination	6	1	10	4	2	2	6	2	0.46
Dynamic line rating operations	6	1	10	4	2	2	6	2	0.46

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Real-time SCADA/EMS monitoring	6	1	10	3	2	1	6	1	0.433
AGC and load-frequency control operations	6	1	10	2	2	1	6	1	0.423
HVDC corridor operations	6	0	10	2	2	1	5	1	0.398



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